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QUESTIONNAIRE SUR LES ORGANISMES AGRÉÉS DANS LE CADRE DE LA CONVENTION DE LA HAYE DU 29 MAI 1993 SUR LA PROTECTION DES ENFANTS ET LA COOPÉRATION EN MATIÈRE D'ADOPTION INTERNATIONALE

établi par le Bureau Permanent

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QUESTIONNAIRE ON ACCREDITED BODIES IN THE FRAMEWORK OF THE HAGUE CONVENTION OF 29 MAY 1993 ON PROTECTION OF CHILDREN AND CO-OPERATION IN RESPECT OF INTERCOUNTRY ADOPTION

drawn up by the Permanent Bureau

Document préliminaire No 1 d'août 2009 à l'intention de la Commission spéciale de juin 2010 sur le fonctionnement pratique de la Convention de La Haye du 29 mai 1993 sur la protection des enfants et la co-opération en matière d'adoption internationale

Preliminary Document No 1 of August 2009 for the attention of the Special Commission of June 2010 on the practical operation of the Hague Convention of 29 May 1993 on Protection of Children and Co-operation in Respect of Intercountry Adoption

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Introduction

The Permanent Bureau is undertaking preparations for the Third Special Commission Meeting to review the practical operation of the *Hague Convention of 29 May 1993 on Protection of Children and Co-operation in Respect of Intercountry Adoption* (1993 Hague Convention), which is to be held in The Hague in June 2010. It is intended that the Special Commission will provide the opportunity for State Parties to the Convention (as well as States which are considering or preparing for ratification or accession) to exchange information and experiences on the operation of the Convention, to compare practices, and to discuss any difficulties in respect of the implementation and practical operation of the Convention.

Following the recommendations of the 2005 Special Commission, and based on the Discussion Paper on Accreditation Issues,¹ the Permanent Bureau is gathering information for a new Guide to Good Practice on Accreditation. The following Questionnaire has been developed for this purpose. Your responses to this Questionnaire will be an invaluable source of information for us in developing the new Guide.

As you know, in many countries, accredited bodies perform the functions of Central Authorities in relation to particular adoptions under the 1993 Hague Convention. The process of accreditation of bodies is one of the Convention's safeguards to protect children during the adoption process. The Convention requires that accredited bodies be not for profit, staffed by qualified and experienced personnel and be subject to supervision by competent authorities (Art. 11). Basic standards are imposed by the Convention to guide the accreditation process. It is implicit in the Convention that States will develop their own accreditation criteria, based on Convention objects and standards and expanded as necessary to meet the requirements of the individual State. The new Guide will include a set of model accreditation criteria.

In addition, according to Article 12, bodies accredited in one State and wishing to operate in another State must be specifically authorised to do so by the competent authority of both States (the accrediting State and the State of operation). In order to clear up some misunderstandings, the new Guide will explain the differences between accreditation and authorisation.

This Questionnaire is addressed to Member States of the Hague Conference and Contracting States to the 1993 Hague Convention. Obviously, it is understood that some questions can only be readily answered by Contracting States. It is also understood that some questions are more relevant to States of origin than to receiving States and vice versa.

As regards all other States which are not yet Party to the Convention, as well as certain intergovernmental organisations and non-governmental international organisations which have also been invited to Special Commissions as Observers, we would welcome from them any comments in respect of any items in the Questionnaire which are considered relevant.

We intend, except where expressly asked not to do so, to place all replies to the Questionnaire on the Hague Conference website. We would therefore request that replies be sent to the Permanent Bureau, if possible by e-mail, to: **secretariat@hcch.net**.

We would be very grateful for your co-operation in this exercise, and we hope that you will be able to send us your replies to this Questionnaire by 30 September 2009.

 $^{^1}$ "A Discussion Paper on Accreditation Issues", drawn up by Jennifer Degeling, Principal Legal Officer, with the assistance of Carlotta Alloero, Intern.

NAME OF STATE OR ORGANISATION: Government of Manitoba (Manitoba), Canada

EXPLANATIONS AND QUESTIONS

If a question does not apply to your State, please answer "Not applicable" or "N/A".

Some questions can be answered by marking a box.

Where your answer refers to specific provisions of your law / laws, please cite the law and provision number as it may be a helpful reference in the Guide to Good Practice.

Where your answers can be enhanced by providing a link to an electronic version of a document (e.g., guidelines, criteria), please give that link.

USE OF TERMINOLOGY

There are three situations in which accreditation and authorization (as used in the Convention) may occur. A distinction is to be made between "accreditation" and "authorisation":

- (1) adoption bodies are accredited in the receiving State to work in States of origin (Arts 10, 11) (1993 Hague Convention terminology: **accreditation**);
- (2) those adoption accredited bodies of receiving States are granted authorisation in the State of origin with a view to arranging the adoption (Art. 12) (1993 Hague Convention terminology: **authorisation**);
- (3) bodies in the State of origin are accredited by it to work with foreign bodies of the receiving State with a view to adoption (Arts 10, 11) (1993 Hague Convention terminology: **accreditation**).

NB: FOR STATES OF ORIGIN, PLEASE MAKE IT CLEAR IN YOUR ANSWERS IF YOU ARE REFERRING TO YOUR OWN ACCREDITED BODIES OR TO FOREIGN ACCREDITED BODIES WORKING IN YOUR STATE.

A. General policy issues concerning accreditation

1. In your State what terminology do you use for the situations described in (1), (2) and (3) above? Is it the same or different? If different, please specify, define and indicate if you intend to use your own terminology to answer the following questions.

The term "accreditation" refers to adoption agencies in Manitoba that have been delegated by government as Central Authority and legislation to perform Articles 15 - 21 of the Hague Convention.

The accreditation process is based on the agencies being not-for-profit, staffed by qualified and experienced personnel, and be subject to supervision and licensing by competent authorities.

Manitoba refers to the accredited bodies as mandated child and family services agencies and private licensed adoption agencies.

- 2. Is your State a receiving State or a State of origin or both?
 - Manitoba is generally a receiving state. On rare occasions our children may be placed outside of Manitoba to reside with family members.
- 3. Have you informed the Permanent Bureau all of the details of bodies accredited by your State, as required by Article 13? Is the information which is currently on the

Hague Conference website up to date?

If your State has decided not to use accredited bodies, please explain the reasons and indicate what has influenced the decision. Please answer any questions that are relevant to your State's situation.

Manitoba ensures the Permanent Bureau is notified of any changes, and the information provided on their website is accurate.

4. How do you define "accreditation" and "accredited body" in your State?

Accreditation is defined in Manitoba as an adoption agency, or mandated child and family services agency, that has been delegated to perform Articles of 15-21 under the Hague Convention by the Central Authority of Manitoba. The mandated and licensed adoption agencies are required to follow the provision of Manitoba's *Adoption Act*, Hague Convention regulation and corresponding adoption regulations, standards, policies and best practices.

- 5. Do the following categories of actors come within the definition of accredited body (are they included as accredited body staff, employees or personnel)?
 - No facilitators (if they exist in your State, please specify their role)
 - No national representatives of foreign accredited body
 - No translators
 - No lawyers (e.g., with a power of attorney from prospective adopters)
 - No guide, drivers, etc.

If these actors are not employees of the accredited body, what is their legal relationship, if any, to the accredited body?

An accredited body may contract with any of the above to assist in the adoption process, however, the accredited body is ultimately responsible for ensuring the legal and ethical requirements of the Hague Convention are followed.

6. As at 30 September 2009, what is the current number of accredited bodies in your State, state or province? If possible, please indicate how many bodies have been refused accreditation, have lost their accreditation or discontinued their activities since 1 January 2006, and for what reason.

Manitoba has 3 private licensed adoption agencies and 25 child and family services mandated agencies accredited. No agency has been denied accreditation.

7. Do you think the number of accredited bodies accredited by, or operating in your State is proportional to the number of intercountry adoptions taking place? If not, do you intend to take any appropriate measures?

Yes, the number of accredited bodies in our province is proportional to the number of intercountry adoptions taking place.

8. Do you impose any limits on the number of accredited bodies which are granted accreditation in your State? If yes, on what grounds are limits imposed?

Manitoba does not impose any limits on the number of accredited bodies accredited to do intercountry adoptions in our province.

9. Does the Central Authority or the accredited body make the choice of the foreign States with which the accredited body could work (if authorisation were to be given)?

No. Manitoba's agencies work with the agencies that the foreign state authority has granted permission to work in their country. Manitoba has one private licensed agency that has been accredited in a non-Hague jurisdiction. In this case we have submitted letters indicating they have been licensed in our jurisdiction and their licence is in good standing. We ask the foreign jurisdiction to advise us of any concerns in their accreditation of the agency and confirm we would do the same if an issue with their licence/accreditation was to arise.

In general, when an accredited agency indicate they are working in a sending country, we do expect them to produce evidence they have the skill and expertise to offer the intercountry program and are working with reputable individuals in the sending country.

Receiving State questions

- 10. (i) Receiving States: does the grant of accreditation automatically include an authorisation to act in:
 - any State of origin;
 Accreditation includes authorization to act in any State of origin unless a suspension or moratorium has been placed.
 - b) a specified State / States of origin?
 - (ii) Do you limit the number of accredited bodies for every State of origin? N/A

B. Organisation and structures

- 11. On which subjects does the accredited body have to provide evidence to, or inform, the Central Authority or other competent authority to obtain or maintain accreditation? Please tick relevant box:
 - Composition of the accredited body's personnel and any changes
 - ✓ Qualifications and experience of personnel
 - Resolution of the board of governors attesting that the body is bound by ethical principles and rules of professional conduct
 - ✓ Internal statute, regulations and guidelines of accredited body, including
 - documents which demonstrate the legal constitution of the accredited body
 - √ financial management and accounting practices
 - Costs and expenses charged by accredited body
 - Copy of the terms of collaboration between the accredited body and the body or person to whom the body entrusts responsibilities in performance of the adoption procedure
 - ✓ Budget forecasts for 12 months
 - ✓ Copy of the standard-form contract between the body and adoptive candidate
 - ✓ Insurance for legal liability
 - ✓ Other please provide details
 Description of client/agency conflict resolution practices/processes.

Receiving State questions

□ Certified true copy of an official version of the legislation of the State of origin with which the accredited body will co-operate

http://web2.gov.mb.ca/laws/statutes/ccsm/a002e.php http://web2.gov.mb.ca/laws/regs/pdf/a002-019.99.pdf

- □ Contracts with foreign collaborators or intermediaries, their qualifications and mode of payment (monthly salary / flat rate for every adoption) yes, we review contracts, and fees are provided on a salary basis.
- Agreements with orphanages in the countries of origin or internal regulations relating to the handling of cases, and confidentiality rules yes.
- □ Copy of the statement of authorisation or approval to work in the State of origin if applicable yes, we review the Letter of Authorization.
- Evidence of knowledge of the situation (cultural, social and legal) in the State of origin This requirement is for the State of origin to determine.
- □ Evidence of knowledge of the adoption law and practice in the State of origin, and understanding of the role of counterparts in the State of origin This is required by both the sending and receiving State. Accredited agencies are expected to work with the State of origin to ensure they follow proper legal processes.
- 12. Is it compulsory for staff of an accredited body to be professionally qualified? If yes, which professions? (e.g., lawyers, psychologists, psychiatrists, social workers, etc).

Yes, social workers must have professional credentials and experience in adoption matters.

13. If volunteers are used, what is the ratio of volunteers to professional staff?

Volunteers are rarely used, and must complete child abuse registry checks, and criminal records checks in order to volunteer.

14. Are your accredited bodies required to sign a contract or agreement with the prospective adoptive parents? In general, what are the obligations of accredited bodies to adoptive candidates?

Prospective adoptive parents sign contracts with the licensed adoption agencies. The obligations of the agency generally include completing a homestudy, providing an extensive educational component, as per our legislation, as well as processing the dossier in the country of origin - to reviewing a child proposal - to presenting the proposal to the prospective adoptive parents - to processing the acceptance of the child with the sending country and ensuring the adoption and placement of the child with the adoptive parents in the receiving country.

15. What are the role and responsibility of the Central Authority or competent authorities with respect to the training of accredited bodies?

The Central Authority holds regular meetings with the accredited authorities to provide relevant information and discuss current issues/trends/concerns. As well, the Central Authority regularly updates the accredited authorities of information regarding sending countries' activities, requirements and changes.

16. Are your accredited bodies required to have internal guidelines for carrying out tasks related to adoptions including guidelines on confidentiality of information?

Accredited bodies are required by legislation, regulation and licensing to maintain confidentiality and the storage of adoption records.

17. Are your accredited bodies required to keep the adoption records for a certain number of years? How many years?

The provincial laws require the adoption records to be maintained and not destroyed.

C. Accreditation procedure

18. Please provide details (including powers and resources) of the authority or authorities which grant accreditation. Briefly describe the procedure to obtain accreditation.

The Central Authority for Manitoba is the Executive Director of the Child Protection Branch. The process for licensing and granting of accreditation is based on specific legislation and regulations, and includes the following:

- evidence and verification of Board members, staff qualifications and adoption experience
- · copies of contracts with facilitators and other contractors
- description of client conflict resolution process
- description of agency services and fees
- business plan/service delivery plan
- financial statements and Annual Engagement Review
- Evidence of records management
- Copies of insurance policies and coverage
- 19. Please give a brief outline of your accreditation criteria, guidelines or legislation. If possible, please provide an electronic copy of your accreditation criteria, guidelines or legislation, and any translations into English, French or Spanish.

http://web2.gov.mb.ca/laws/regs/pdf/a002-020.99.pdf

20. Is there a central registry of all accredited bodies?

The above link is the accreditation process.

21. For how long is the accreditation granted?

The initial accreditation is for 2 years.
The Central Registry is the Central Authority for Manitoba.

22. What are the conditions for renewal of accreditation?

The initial accreditation process is 2 years and then renewed every 3 years.

D. Authorisation of foreign accredited bodies

23. In your State how do you define "authorisation" in the context of Article 12? Do you have criteria for authorisation?

The renewal process follows the original accreditation process, and the agency's operations must be in good standing.

24. Who makes the decision to authorise accredited bodies in accordance with Article 12? Is your process of authorisation formal or informal? Please describe the process.

Authorization in the context of Article 12 is viewed as the country of origin providing the authorization for an accredited agency to operate in their State. Manitoba does not set the criteria for the country of origin.

25. Is the Permanent Bureau informed of the authorisations?² N/A

Receiving State questions

26. As a receiving State, can you provide the current numbers of accredited bodies authorised for individual countries of origin?

Our legislation does not authorize accredited bodies for individual countries of origin, but we do ensure our accredited bodies have the ability to offer an adoption program in a sending country.

27. On what basis does the accredited body seek authorisation to work in a State of origin?

Our legislation does not authorize accredited bodies for individual countries of origin, but we do ensure our accredited bodies have the ability to offer an adoption program in a sending country.

28. What factors or criteria are relevant for the Central Authority (or competent authority) to consider when giving or denying authorisation to work in a State of origin?

Manitoba would deny authorization to work in a State of origin if there was a suspension or moratorium.

State of origin questions

29. As a State of origin, have you authorised foreign accredited bodies to undertake intercountry adoptions in your State (see Art. 12)? How many accredited bodies are currently authorised and from which receiving countries? How many were authorised as at 31 December 2005?

N/A

30. As a State of origin, is the foreign accredited body required to be fully accredited by your State and by your procedures, rather than simply "authorised"? N/A

31. As a State of origin, how do you decide how many foreign accredited bodies are needed in your State?

N/A

32. Countries of origin: If you authorise a foreign accredited body to "act" in your State, does this mean:

N/A

a) the foreign accredited body must establish an office with professional staff (nationals of the State of origin or of the receiving State)?

- b) the foreign accredited body can "act" in your State through an individual facilitator or intermediary
- c) the foreign accredited body does not have an office or intermediary in the State of origin and it liaises directly with the Central Authority?

² "Where a body accredited in one Contracting State is, in accordance with Article 12, authorised to act in another Contracting State, such authorisation should be communicated to the Permanent Bureau by the competent authorities of both States without delay", Recommendation No 3 of the 2005 Special Commission (reaffirming Recommendation No 2 of the 2000 Special Commission).

33. Countries of origin: have you experienced any difficulties with foreign accredited bodies working with or in your State?

N/A

E. Supervision and review of accredited bodies

34. How do you supervise bodies accredited in your State (Art. 11 c))? Are regular reports required such as annual reports (including financial reports) from the accredited body to the supervising authority?

The private licensed accredited adoption agencies are required to provide a report as to their activities every 3 months. The report includes statistics of adoption and fees charged/collected. As well, on an annual basis, the agencies must submit a financial audit by an independent accountant.

35. What supervision occurs in the State of origin of authorised foreign accredited bodies?

There is no direct supervision of the accredited adoption agencies in the sending country. We rely on the country of origin to advise us on any concerns. As well, we rely on the Central Authority for Canada, the federal government, to advise through their Justice, Immigration and Foreign Affairs resources to advise of any issues/concerns.

36. How is the performance of the accredited body assessed or evaluated?

The Central Authority for Manitoba regularly monitors the activities of our accredited agencies via Quality Assurance Reviews of their homestudies, files – both open and closed – complaints, and via the licensing renewal process.

37. Does the supervising authority have the power to make regular inspections of and reports on the accredited bodies? Have secrecy or privacy laws hindered inspections?

The Central Authority for Manitoba has the legal mandate to request copies of records in relation to any services provided by the licensed private adoption agencies.

38. Do you require accredited bodies to report on any problems with intercountry adoptions, such as problems with particular countries, procedural problems or problems with implementation of the 1993 Hague Convention (see Convention Art. 33)?

Accredited agencies are encouraged to report any problems, and will do so when issues are identified that impact on the adoption process.

39. Does your law have provisions to deal with breach of duties or breach of the conditions of accreditation by accredited bodies? *E.g.*, Suspension or revocation of accreditation or authorisation? Other penalties / measures? Please give details.

Manitoba, as the Central Authority and licensing body of the private licensed adoption agencies, has the power to suspend or cancel an agency's licence.

40. If accreditation has been suspended or withdrawn and is later re-instated, what conditions, if any, apply after re-instatement?

If a reinstatement was provided, as the Central Authority, conditions would be provided with regular reviews, depending on the infraction by the agency.

41. Is it possible to suspend or withdraw accreditation if the general situation in the State no longer offers the necessary guarantees for intercountry adoptions?

Yes, if it was determined accredited agencies were not operating under the Articles.

42. Are there restrictions upon activities of accredited bodies (*e.g.*, advertising their services; advertising, including on the internet, of adoptable children; limits on amounts that can be charged for fees and other expenses)?

Manitoba's adoption legislation and regulation restricts the type of advertising an agency may do. Any advertising for recruitment of an adoptive home for a child must be vetted via the Central Authority for the Province. Prospective adoptive parents must also vet via the Central Authority any advertisement of their desire to adopt. Manitoba has a detailed regulation for the fees an agency may charge and agencies must submit the fees they charge to clients to the Central Authority, as well as provide their clients with an itemized list of all fees charged related to intercountry adoption placements.

- 43. Are you aware of any acts or behaviour by accredited bodies that contravened your accreditation criteria? Please also provide details of any sanctions or penalties applied?

 None.
- 44. What are the means used by the authorities supervising accredited bodies in order to improve good practices or remedy breaches in relation to requirements for accreditation or as regards to behaviour?

There is regular dialogue between the accredited agencies and the Central Authority, providing advice and sharing suggestions on how to improve service and implement "best practice" in the daily work, based on the experiences in the field. As well, in reviewing any complaints raised, the Central Authority will investigate to determine if services can be improved and work with the accredited agencies to implement as a "best practice."

45. Is there collaboration among the accredited bodies working in the same State of origin, or in different countries? If so, what kind of collaboration?

Yes, the accredited agencies meet together, as well as contacting each other to discuss areas of common concern.

46. Is the information on each accredited body's website regularly checked by the supervising authority? By an authority in the State of origin with which it cooperates?

Yes, the websites are reviewed on a regular basis.

F. Financial issues

47. How are your accredited bodies financed?

The agencies are "not for profit" and do not receive any monies from Manitoba's government.

48. How are fees and charges set? *E.g.*, by accredited bodies themselves, by a public authority. Is there bilateral co-operation between your State and other countries to establish appropriate fees for the 2 countries concerned?

The fees are set in regulation by government, but in consultation with the accredited agencies.

49. Is detailed information about all the fees, charges and costs associated with an intercountry adoption available easily to adoptive candidates and other authorities?

Yes, as per regulation, the accredited agencies are to provide this information.

50. How and when is that information provided to adoptive candidates?

The accredited agencies will provide this information during their initial involvement with clients.

51. How is financial transparency and accountability of accredited bodies achieved? *E.g.*, by standard bookkeeping? Receipts and proof of purchases? Reports submitted with financial statement?

By regulation, the agencies must provide quarterly financial reports, as well as an independent Engagement Review of their financial operation on a yearly basis. These reports are submitted to the Central Authority.

52. Do you allow donations to be paid to children's homes by the accredited bodies or prospective adoptive parents? Under what conditions?

Yes. The Central Authority does not monitor the donations paid by adoptive parents.

53. The costs relating to adoption are extremely difficult to evaluate. Can you state the average amount or range (smallest to highest amount payable) for the following items.

Costs in the receiving State

- a) registration with an accredited body \$350.00 CDN
- b) administrative costs, establishment and sending of the adoptive candidate's documents, etc. \$2,000.00 CDN
- c) costs for adoption training and preparation courses for prospective adoptive parents
 \$750.00 CDN
- d) cost of procurement of statutory documents (birth or marriage certificates, psychosocial report, etc.)
 \$2,500.00 CDN
- e) cost of human resources (salaried staff) of the body in the receiving State and in the State of origin

 Executive Directors are paid approximately \$70,000 salary annually, and social workers are paid \$30.00 per hour or by contract of \$1,200.00 per
- homestudy.

 f) cost of professional services in the receiving State (e.g., lawyers, notaries, doctors)
 - These costs are not provided to the Central Authority.
- g) other please specify N/A

Costs in the State of origin

- a) the body's administrative costs,
- b) cost of procurement of statutory documents (birth or marriage certificates, psychosocial report, etc.),
- c) co-ordination of the case through (in-country staff of) the accredited body,

- d) cost of professional services (lawyers, interpreters, guides, drivers, etc) in the State of origin,
- e) cost of filing of the documents with the appropriate authorities,
- f) translation and assistance,
- g) legal or administrative costs in the State of origin,
- h) transport and hotel costs for the adoptive parents, a) to h) - Not known.
- humanitarian contribution and donation to the orphanage, etc.,
 Only known when country of origin advises (i.e., China has recently stated what it accepts as donations).
- j) other please specify. N/A
- 54. What is the relation between adoption fees (and contributions) and actual costs? Is it calculated for the whole budget of the accredited body, or per State, or does each adoption carry its own costs? How is the relation between fees and actual costs supervised?

It is unknown the relation between adoption fees and actual costs. In general, each adoption carries its own costs. Fees are supervised by the Central Authority within Manitoba, but not outside of our jurisdiction; that is left to the State of origin.

55. What general comments can you give about costs of intercountry adoption (from the perspective of your own State and in other countries?)

It would be extremely beneficial if more transparency and documentation between countries regarding fees was established.

State of origin questions

56. In the State of origin, who is responsible for the co-ordination of the costs: an accredited body's employee? A third-party? In case of a third-party, how is he selected? How is he financed? How is he evaluated? What mechanisms are in place to ensure that these costs are reasonable and transparent? What are the factors that make these costs vary from one adoptive file to another?

N/A

G. Operational issues

57. Which are the tasks carried out by accredited bodies in your State? Tick boxes if applicable. For countries of origin, please specify if your own national accredited bodies or foreign accredited bodies perform the tasks.

Receiving State questions

- ✓ Determination of eligibility of prospective adoptive parents (legal criteria)
- ✓ Evaluation of suitability of prospective adoptive parents (psychosocial criteria)
- Decision granting approval for the prospective adoptive parents to adopt
- ✓ Information and preparation of adoptive parents for intercountry adoption.
- ✓ Make the matching decision
- ✓ Counselling of PAPs about child proposed to them (the proposed match)
- ✓ Agreements under article 17 of the 1993 Hague Convention
- ✓ Arrange to file documents with Court or authority of State of origin
- ✓ Report to supervising authority on status of the adoption
- Assist PAPs with Travel preparations
 Usually the PAPs or a third party assists in travel arrangements.
- ✓ Follow, know, understand, and supervise the procedure for the adoption
- Other tasks: please provide details

State of origin questions

N/A

- Assessment of the adoptability of a child
- □ Work with birth parents on family preservation to avoid adoption of the child
- Decision on the adoptability of a child
- Counselling and information for birth parents / consequences of consent
- Obtaining Consent
- □ Search for parents in cases of abandonment
- Assume responsibility for the child prior to the adoption
- Prepare the child for adoption
- □ Agreements under Article 17 of the 1993 Hague Convention
- □ File adoption documents with court or authority
- Search for socio-biological background information of child and birth family and reunion with birth family
- Make the matching decision
- Preparation of the adoptive child
- Assistance provided to the adoptive parents during their stay
- Other tasks: please provide details.

H. Post adoption services and reports

58. What post adoption services do your accredited bodies offer (e.g., counselling and family support)? Is provision of post adoption services one of the conditions of accreditation?

Accredited agencies can provide post-adoption services, at no charge, for the first six months after the adoption placement. The provision of post-adoption services is part of the agencies' accreditation/licensing process.

59. Are there any publicly funded post adoption services?

Yes, post-adoption services are available for all adoptions, both domestically and internationally.

Receiving State questions

60. Do accredited bodies have to provide regular reports on the child? To whom are the reports sent *e.g.*, Central Authorities of State of origin and of receiving State? Other?

In general, the requirement of post-placement reports is based on the country of origin. Once an adoption has been legalized in a foreign jurisdiction, Manitoba cannot enforce post-placement reporting by the adoptive parents. However, the accredited agency who worked with the adoptive family will monitor the country's requirement and assist the adoptive families in meeting their obligation to provide post-placement reports.

61. Do your accredited bodies prepare the post adoption report or do they ask the adoptive parents to prepare it and send it to the State of origin? If a public authority is responsible for post adoption reporting, please explain.

Who completes the report is based on the country of origin's requirements.

62. How do you monitor the obligation to the State of origin to send post adoption reports?

We do not monitor this obligation unless the country of origin requests that the families provide reports, and then we ask the accredited agencies to assist. Based

on the adoption being completed, as a Central Authority, we do not have a mandate to force adoptive families to provide the reports.

J. Approved (non accredited) bodies and persons³

- 63. Does your State permit approved (non-accredited) bodies or persons (see Art. 22(2)) to arrange intercountry adoptions. If not, go to Question 68. If yes,
- 64. Have you informed the Permanent Bureau of the details of approved (non-accredited) bodies or persons in your State, as required by Article 22(3)? Is the information which is currently on the Hague Conference website up to date?
- 65. What are the guidelines by which approval is granted?
- 66. What is the process by which approval is granted and renewed?
- 67. How is the supervision of approved (non-accredited) bodies or persons carried out in your State (Art. 22(2))?
- 68. Has your State made a declaration under Article 22(4) to prohibit the involvement of approved (non-accredited) bodies or persons in intercountry adoptions?
- 69. Are you aware of any acts or behaviour by approved (non-accredited) bodies or persons that contravened their conditions of approval? Please also provide details of any sanctions or penalties applied. N/A

State of origin questions

70. As a State of origin, do you allow approved (non-accredited) persons or bodies from abroad to "act" in your State (as a similar procedure to authorisation of accredited bodies under Art. 12)?

N/A

K. Development aid activities

71. Are accredited bodies required to or permitted to engage in humanitarian projects or development co-operation activities in countries of origin?

The Central Authority for Manitoba does not provide specific approval to provide humanitarian aid, but we would expect the agency to disclose this information as part of their activities.

72. What types of activities are undertaken?

Accredited agencies have been involved in charitable fundraising activities to improve conditions in orphanages, and have engaged in facilitating training of staff in country of origin to improve care of children.

³ The term "non-accredited person" was used in the Explanatory Report of Professor Parra-Aranguren to refer to the person in Art. 22(2). Some countries now employ the term "approved person" when referring to person in Art. 22(2). However, the 2005 Questionnaire responses revealed enormous confusion when the term "approved persons" was used. Consequently, the Guide to Good Practice has followed the usage of the Explanatory Report to try to improve the public's understanding of the functions of these particular persons. The term "approved (non-accredited) person" is a compromise to retain the precision of the Explanatory Report, but recognises the usage by some countries of the term "approved person".

73. How do you ensure that the humanitarian aid does not influence or jeopardize the integrity of the intercountry adoption process (*e.g.*, by the expectation of a regular "supply" of children in exchange for regular humanitarian or development aid)?

The Central Authority for Manitoba is unable to monitor this.

L. Co-operation between countries

- 74. Have you experienced any difficulties in obtaining assistance or co-operation from other Central Authorities in regard to accredited bodies?

 No.
- 75. Have you experienced any difficulties or concerns regarding the supervision of accredited bodies in other countries?

 No.
- 76. Have you experienced any difficulties with other countries or Central Authorities because you do not use accredited bodies?

 No.
- 77. Are there any particular aspects of your accreditation procedures *e.g.*, good practices that you would like to bring to the attention of other States?

We would be very interested in learning how other Central Authorities in receiving States monitor the fees charged, humanitarian aid offered by accredited agencies, the confirmation of the legal availability of children for intercountry adoption placement, and assessment of the care of children in orphanages.

78. Do you have any other comments about any of the topics covered by this Questionnaire?

N/A

State of origin questions

79. Have you experienced any pressure from foreign accredited bodies? N/A